

Understanding Federal Funding Supports for Human Trafficking Victim Service

April 24, 2018
2:00–3:30 p.m. (eastern time)

Presenters:

Michelle Garcia, Director, Office of Victim Services and Justice Grants,
District of Columbia Government, Executive Office of the Mayor

Joel Hall, Victim Justice Program Specialist, Office for Victims of Crime,
U.S. Department of Justice

Kathrina Peterson, Attorney Advisor, Office for Victims of Crime, U.S.
Department of Justice

Catherine Poston, Attorney Advisor, Office on Violence Against Women,
U.S. Department of Justice

The material presented during today's webinar session will be available on the Human Trafficking Learning Grantees Community and the OVC TTAC Human Trafficking Webinars page.

The session will be recorded and will begin shortly.

As with all technology, we may experience a momentary lapse in the webinar session. In the event of a problem, please be patient and remain on the line. If the problem persists, please contact Kaila.Hough@icf.com for technical assistance.

Human Trafficking Grantee Technical Assistance Webinars



Today's Presenters

Michelle Garcia



Joel Hall



Kate Peterson



Cathy Poston



Objectives

As a result of this webinar, participants will be equipped to:

- Understand the VOCA program and the expansion of services under the new VOCA rule as it applies to human trafficking.
- Understand the eligibility requirements for future funding through federal grant opportunities.
- Identify strategies to leverage funding and program services to build organizational capacity, and to better serve victims.



Introduction and Framing

- “Funding Opportunities: Services for Victims of Human Trafficking” (webinar)- [federal funding/sustainability](#)
- Commingling of Funds:
<https://ojp.gov/financialguide/doj/PreawardRequirements/chapter2.3c.htm>
- Separate Tracking of Awards:
<https://ojp.gov/financialguide/doj/PreawardRequirements/chapter2.3a.htm#b>



The Office on Violence Against Women

The mission of OVW is to provide federal leadership in developing the nation's capacity to reduce sexual assault, domestic violence, dating violence, and stalking as well as sex trafficking through the implementation of the Violence Against Women Act.

- The grant programs fund different strategies that support victims and hold perpetrators accountable.
- VAWA-funded interventions are effective, support a community coordinated response and play an important role in reducing these crimes.



About OVW

- OVW was created to implement the Violence Against Women Act (VAWA) of 1994 and subsequent legislation.
- Since 1995, OVW has awarded over \$7.6 billion in grants and cooperative agreements.
- OVW administers 19 grant programs: 4 formula and 15 discretionary.
- In FY 2017 OVW made 751 awards totaling approximately \$450,840,083.
 - Additional information about grant programs can be found www.justice.gov/ovw/grant-programs and Reports to Congress. www.justice.gov/ovw/reports-congress



Poll

Have you received funding from OVW?

- A. Yes
- B. No
- C. My organization is a subrecipient of an awardee



OVW Formula Grant Programs

STOP Formula
Grant Program
Life

Sexual Assault
Services
Program

State
Coalitions

Tribal
Coalitions



OVW Discretionary Grant Programs



Funded Activities

Direct
Services

Legal
Assistance

Training

Crisis
Intervention

Prevention
Education

Transitional
Housing

Law
Enforcement

Court
Improvement

Prosecution



Specific Populations

Rural

Women in
Later Life

Culturally and
Linguistically
Specific

Children and
Youth

College and
University
Campuses

Tribal

People with
Disabilities



Grant Recipients

States and
Territories

Tribal
Governments

Units of Local
Government

Courts

Non-profits,
Victim Services
Organizations

State and
Territorial
Coalitions

Tribal
Coalitions

Community-
based
Programs

Institutions of
Higher
Education



2013 Reauthorization of the Violence Against Women Act

- Clarified that victim services and legal assistance can include services and assistance to victims of any of the four VAWA crimes who are also victims of severe forms of trafficking.
 - Provided that grantees under the Tribal Governments, Tribal Coalitions Program, and CHOOSE Children and Youth Program* could use funds to serve victims whose *primary* victimization is sex trafficking.
-
- (OVW implements purpose areas under the Consolidated Youth Program)



VAWA FY 2018 Solicitations

- OVW grant funds can be used to serve victims of the four VAWA crimes (domestic violence, sexual assault, dating violence, and stalking) who are also trafficking victims.
- Trafficking Priority in FY 2018 Solicitations -
 - Legal Assistance for Victims Program
 - Rural Sexual Assault, Domestic Violence, Dating Violence, and Stalking Assistance Program
 - Improving Criminal Justice Responses to Sexual Assault, Domestic Violence, Dating Violence, and Stalking Program
 - Consolidated Grant Program to Address Children and Youth Experiencing Domestic and Sexual Assault (Consolidated Youth)
 - Tribal Sexual Assault Services Program
 - Justice for Families Program



For Example- Legal Assistance for Victims Program

- Purpose: Provide legal assistance to victims and encourage cooperative efforts between domestic violence and sexual assault service organizations and legal assistance providers.
- Eligible applicants include domestic violence victim service agencies, sexual assault victim service agencies, nonprofit legal service organizations, bar associations, law school clinical programs, and *pro bono* attorney programs.



Grantee Example

- **Regents of the University of XXXXXX**
- Legal Assistance for Victims (LAV) Program | \$613,279 |
- The Human Trafficking Clinic at the university's law school uses this grant to provide legal representation on civil matters that stem from clients' victimizations, as well to train a network of low-cost or pro bono attorneys on representing trafficking victims. The project also involves the development of products (e.g., assessment tools) that attorneys can use to assist trafficking victims.

Improving Criminal Justice Responses (Arrest) Program

- ▶ Purpose: Encourage state, local, and tribal governments and courts to treat domestic violence, dating violence, sexual assault, and stalking as serious crimes requiring coordination with nonprofit victim advocates, and representatives from the criminal justice system.
- ▶ Eligible applicants include states, Indian tribal governments, state, tribal, territorial, and local courts (including juvenile courts), units of local government, domestic violence and sexual assault coalitions, and victim service providers.



Grantee Example

XXXX Coalition to End Domestic Violence

- Improving Criminal Justice Responses Program (ICJR) | \$450,000
- A significant component of this grant award involves developing training for advocates and law enforcement on human trafficking in high-risk domestic violence and sexual assault cases.

City of XXXX

- ICJR | \$450,000 |
- This project addresses “sexually exploited women/sex workers” as a target population through a city initiative that sends officers into the community at unconventional hours to build rapport with sex workers and gather intelligence on violent sex offenders (including potential serial rapists and murderers) who target sex workers.

Transitional Housing Assistance Grants for Victims of Sexual Assault, Domestic Violence, Dating Violence and Stalking

- Purpose: Funds organizations to assist victims of domestic violence, dating violence, sexual assault, and stalking who are in need of transitional housing, short-term housing assistance, and related supportive services.
- Eligible applicants are states, units of local government, Indian tribes, and other organizations with a documented history of effective work concerning sexual assault, domestic violence, dating violence, and stalking.



Grantee Example

- Transitional Housing Program | \$350,000 |
- Provides scattered site housing and comprehensive support services for young adult victims of sex trafficking in Jefferson County, Kentucky.
- Transitional Housing Program | \$343,293 |
- Provides transitional housing and support services for young people ages 18-24 who are homeless due domestic violence, dating abuse, stalking, and sexual assault, with a focus on serving youth of color, LGBTQ youth, youth who have a disability due to mental illness, and youth who have been sex trafficked or sexually exploited.



Where to Find OVW Funding Opportunities

- Grants.gov
 - Grants.gov is managed by the U.S. Department of Health and Human Services and serves as a centralized location for grant seekers to find and apply for federal funding opportunities
- Office on Violence Against Women website
 - <http://www.justice.gov/ovw/open-solicitations>



Practical Information for Applicants

- **OVW website-** www.justice.gov/ovw/how-apply
 - Solicitation Companion Guide
 - Grant writing tips, sample budgets, sample memoranda of understanding
- **Solicitations**
 - Pre-application webinars
 - Solicitation contact/OVW staff member



OVW Technical Assistance Program

- Provides training, expertise and problem-solving strategies to meet the challenges of addressing sexual assault, domestic violence, dating violence and stalking
- TA Providers Addressing Sex Trafficking-
 - Minnesota Indian Women's Sexual Assault Coalition
 - Futures Without Violence
 - International Organizations for Adolescents
- Technical assistance projects offer in-person and online educational opportunities, peer-to-peer consultations, site visits and tailored assistance for OVW grantees and potential grantees.
- For more information about OVW TA providers-
<https://ta2ta.org/>



Have Any Questions?

Cathy Poston

Catherine.poston@usdoj.gov

www.justice.gov/ovw

Follow us on Twitter: @OVWJustice



OVW Q&A

Join the conversation:

Ask in the chat box below.

Send an email to

humantrafficking@ovcttac.org



What You Already Know

- Trafficking Victims Protection Act (TVPA) of 2000
- Justice for Victims of Trafficking Act (JVTA) 2015



Victims Of Crime Act (VOCA)

State Victim Assistance Grants



VOCA Authorized Activities

Crime Victim Compensation (formula)

- To states to fund direct payments for crime victims
- Reimbursement for crime-related expenses (e.g., medical, mental health counseling, funeral and burial, lost wages, and loss of support)

Victim Assistance Services (formula)

- To states for community-based victim service programs
- Supports the delivery of direct services (e.g., counseling, shelter, advocacy, etc.)

OVC Discretionary Activities

- National scope training and technical assistance
- Demonstration programs
- Victims' legal assistance
- Program evaluation
- Fellowships
- Services to victims of federal crimes (e.g. Tribal Victim Assistance)



Poll

Are you receiving VOCA Victim Assistance Funding from your state to support services for victims of human trafficking?

- A. Yes
- B. No



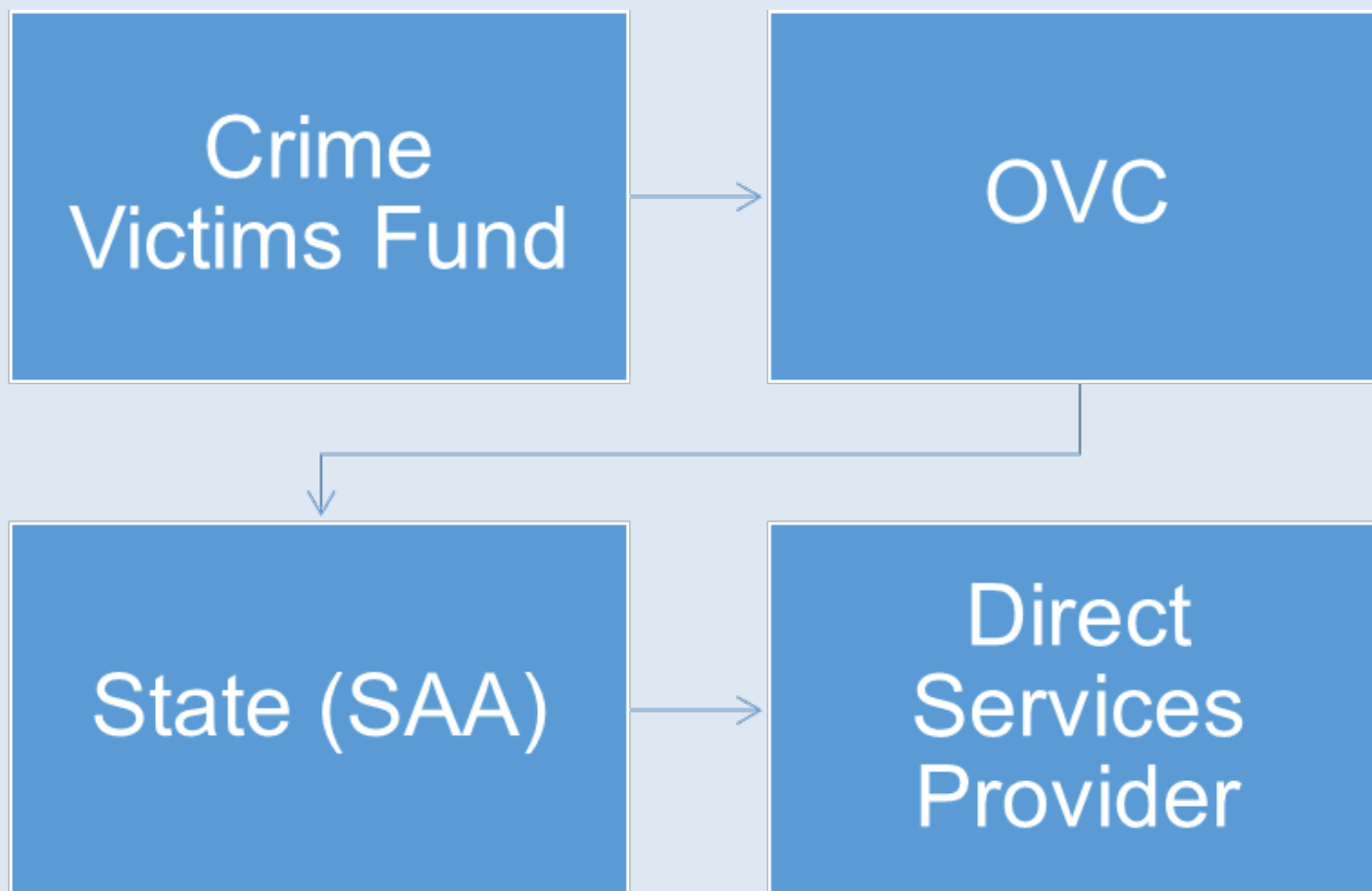
Poll

Are you receiving VOCA Discretionary funding?

- A. Yes
- B. No



Pass Through Agency



Regulations Governing VOCA Formula Funding

- Crime Victim Compensation Guidelines-
https://www.ovc.gov/voca/pdftxt/voca_guidelines2001.pdf
- Crime Victim Assistance: Final Rule-
<https://www.federalregister.gov/documents/2016/07/08/2016-16085/victims-of-crime-act-victim-assistance-program>



What is the Victim Assistance Rule?

- The rule interprets the VOCA statute.
 - It provides guidance on how VOCA Victim Assistance Formula funds may be used.
 - It was codified in the Code of Federal Regulations (“C.F.R.”) in title 28, part 94, subpart B.
 - The 2016 Rule replaces the “Guidelines”.
- The rule must be read in conjunction with the statute, 42 U.S.C. 10603. The terms ‘rule’ and ‘regulation’ are used interchangeably.
- The preamble is OVC’s explanation of the rule, but it is not the rule itself.
- References to “subpart” in the rule are references to the rule itself.



VOCA Useful Links

- Office for Victims of Crime: www.ovc.gov
- National Association of VOCA Assistance Administrators: www.navaa.org
- Side-by-Side Comparison of the VOCA Victim Assistance Guidelines and Rule: <http://www.ovc.gov/pubs/comparison-VOCA-victim-assistance-guidelines-and-final-rule.pdf>

Recent Funding Increases

- FY 2016 – The amount of VOCA Assistance funding to States has significantly increased.
- FY 2018 – OVC authorized to spend 4.4 billion
 - About \$500 million going to OVW.
 - \$77 million designated to fund trafficking programs under TVPA.
 - 3% specifically for Tribal victim assistance and Training and Technical Assistance programs.
 - \$10 million for the Office of the Inspector General.



Poll

How much of the FY 2018 money do you think is going to the States?

- A. About \$3,000,000
- B. About \$30,000,000
- C. About \$300,000,000
- D. About \$3,000,000,000



Recent Funding Increases

- The Rule was intended to clarify and expand how States can use VOCA Victim Assistance funds.
- Majority of States still have a significant amount of funding left from 2017, and some still have funding from 2016.
- No states have received FY 2018 funding, yet.
- By statute, States have the year of the award plus the following three fiscal years to spend the money.
 - 2016 → 2019
 - 2017 → 2020
 - 2018 → 2021



Relevant Sections of the VOCA Rule

- § 94.104(b) – Priority categories of crime victims
- States must allocate a minimum of 10% of each year's VOCA Victim Assistance funding to:
 - Sexual assault;
 - Spousal abuse;
 - Child abuse; and
 - Previously underserved victims of violent crime.

Relevant Sections of the VOCA Rule

- § 94.118 - Project match requirements
- Sub-recipients must contribute not less than 20% of the total cost of each project unless the sub-recipient is a recognized American Indian or Alaska Native tribe, or is a project that operates on tribal land.

Relevant Sections of the VOCA Rule

- § 94.119(k) – Transitional housing
- Transitional housing expenses for victims (generally, those who have a particular need for such housing, and who cannot safely return to their previous housing, due to the circumstances of their victimization), including, but not limited to, travel, rental assistance, security deposits, utilities, and other costs incidental to the relocation to such housing, as well as voluntary support services such as childcare and counseling, are allowable.

Relevant Sections of the VOCA Rule

- § 94.119(l) – Relocation
- Expenses associated with the relocation of victims (generally, where necessary for the safety and well-being of a victim), including but not limited, reasonable moving expenses, security deposits on housing, rental expenses, and utility startup costs, are allowable.

Relevant Sections of the VOCA Rule

- § 94.119(f) – Legal assistance
- Legal assistance services (including, but not limited to, those provided on an emergency basis), where reasonable and where the need for such services arises as a direct result of the victimization are allowable expenses with the exception of tort and criminal defense actions.

What Next?

- Strategies for connecting with your state VOCA Victim Assistance Administrator...
- * Remember: The state determines how to use its funds.



About the District of Columbia Office of Victim Services and Justice Grants



The mission of the Office of Victim Services and Justice Grants (OVSJG) is to develop, fund, and coordinate programs that improve public safety; enhance the administration of justice; and create systems of care for crime victims, youth, and their families in the District.



DC Office of Victim Services and Justice Grants

Safer Stronger DC

Reduce domestic and sexual violence, and improve outcomes for survivors

Make DC the safest big city in America

End homelessness



Promoting partnerships

Building capacity

Developing continuums of care



DC Office of Victim Services and Justice Grants

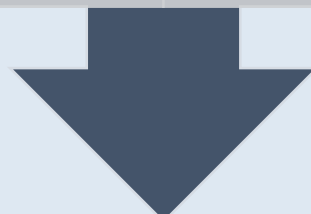
Consolidated Victim Services RFA

VOCA

STOP

SASP

Local



1-year Awards

October 1 – September 30



DC Office of Victim Services and Justice Grants

Funding for Human Trafficking Services in the District of Columbia FY18

VOCA

Victim Legal Network

Local

3
providers

\$480,123
total

\$80,123
-
\$300,000



DC Office of Victim Services and Justice Grants

VOCA Funded Services

- Case management
- Advocacy
- Crisis intervention
- Housing

Costs Covered

- Salary & fringe
- Travel
- Supplies
- Operating – rent and utilities

DC Office of Victim Services and Justice Grants

Considerations

- Match
- Volunteer component

On the Horizon

- Increased requests for funding



VOCA Q&A

Join the conversation:

Ask in the chat box below.

Send an email to

humantrafficking@ovcttac.org



Poll

What learning objective would you like to hear more about?

- A. Understand the VOCA program and the expansion of services under the new VOCA rule as it applies to human trafficking.
- B. Understand the eligibility requirements for future funding through federal grant opportunities.
- C. Identify strategies to leverage funding and program services to build organizational capacity, and to better serve victims.

Audience Q&A

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Resources

General

- “Funding Opportunities: Services for Victims of Human Trafficking” (webinar)-[federal funding/sustainability](#)

For OVW

- About OVW-<https://www.justice.gov/ovw/about-office>
- OVW Grant Programs-<https://www.justice.gov/ovw/grant-programs>
- OVW Closed Solicitations-<https://www.justice.gov/ovw/closed-solicitations>
- OVW Reports to Congress-<https://www.justice.gov/ovw/reports-congress>
- OVW Applicant Tips- <https://www.justice.gov/ovw/how-apply>

For VOCA

- Crime Victim Compensation Guidelines-
https://www.ovc.gov/voca/pdf/voca_guidelines2001.pdf
- Crime Victim Assistance: Final Rule-
<https://www.federalregister.gov/documents/2016/07/08/2016-16085/victims-of-crime-act-victim-assistance-program>
- National Association of VOCA Assistance Administrators-www.navaa.org
- Side-by-Side Comparison of the VOCA Victim Assistance Guidelines and Rule-
<http://www.ovc.gov/pubs/comparison-VOCA-victim-assistance-guidelines-and-final-rule.pdf>



Thank you!

Please take a moment to fill out an evaluation for this webinar.

